

Message Text

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ACTION PM-07

INFO OCT-01 IO-14 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

ISO-00 CIAE-00 DODE-00 H-03 INR-10 L-03 NSAE-00

NSC-10 PA-04 PRS-01 SPC-03 SS-20 ACDA-19 USIE-00

SSO-00 NSCE-00 INRE-00 DRC-01 CCO-00 /169 W

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O R 070241Z DEC 73 ZFF-4

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC IMMEDIATE 1855

INFO AMEMBASSY CANBERRA

AMEMBASSY TOKYO

AMEMBASSY NEW DELHI

AMEMBASSY AKTHMANDU

AMEMBASSY JAKARTA

AMEMBASSY ACCRA

AMEMBASSY PANAMA

AMEMBASSY TEL AVIV

AMEMBASSY PARIS

AMEMBASSY NAIROBI

AMEMBASSY THE HAGUE

SECDEF UNN

CSAF UNN

NMCC UNN

USCINCEUR UNN

USINT CAIRO

AMCONGEN JERUSALEM

AMEMBASSY LONDON

AMEMBASSY VIENNA

AMEMBASSY WARSAW

AMEMBASSY OTTAWA

AMEMBASSY DUBLIN

AMEMBASSY DAKAR

AMEMBASSY BONN

AMEMBASSY ROME

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CINCPAC UNN

C O N F I D E N T I A L SECTION 1 OF 2 USUN 5444

FOR UNEF WORKING GROUP

E.O. 11652: GDS

TAGS: MARR OCLR XF UN

SUBJ: NIGHT REACH: UN REFUSAL TO PAY FOR TRANSPORT OF
UNEF TROOPS AND EQUIPMENT

REF: STATE 237825; STATE 235186; STATE 236930

1. WE HAVE INFORMED UN (LANSKY) THAT US WILL REQUIRE REIMBURSEMENT FOR TRANSPORT OF EQUIPMENT NOT ACCOMPANYING CONTINGENTS DURING DEPLOYMENT OF UNEF. UN ACCEPTED THAT US HAD TO DRAW THE LINE SOMEWHERE AND APPRECIATES GENEROSITY US SUPPORT DURING INITIAL PHASE OF UNEF DEPLOYMENT. AT SAME TIME, UN FEELS IT CANNOT AT THIS POINT AGREE TO PAY FOR TRANSPORT OF ANY EQUIPMENT SINCE TO DO SO WOULD OPEN DOOR TO CLAIMS FOR INITIAL AIRLIFT RUNNING INTO MILLIONS OF DOLLARS FROM CANADIANS, POLES AND OTHERS. ACCORDINGLY UN MUST DECLINE TO PAY \$387,000 COST OF AIRLIFTING UN EQUIPMENT FOR NEPALESE CONTINGENT FROM CONTINENTAL US TO ME (STATE 234794).

2. LANSKY ASKED IF US COULD CONSIDER FOLLOWING ALTERNATIVE TO AIRLIFTING EQUIPMENT FROM CONUS OF NEPALTESE - AND OF OTHER CONTINGENTS WHICH ARE SHORT OF EQUIPMENT (SEE BELOW). SUGGESTION WAS THAT UR PROCURE EQUIPMENT FROM MILITARY DEPOTS IN EUROPE AND SHIP IT BY SEA TO ME FROM EUROPEAN PORTS. THIS WOULD STILL BE NON-REIMBURSABLE BUT, LANSKY THOUGHT, WOULD BE CONSIDERABLY LESS EXPENSIVE THAN AIRLIFTING IT FROM US. WE REPLIED THAT WE ASSUMED MOST US EQUIPMENT SHIPPED FROM EUROPE WOULD HAVE TO BE REPLACED BY EQUIPMENT FROM CONUS, AND THAT SAVINGS TO USG WOULD THEREFORE NOT BE VERY SUBSTANTIAL. NEVERTHELESS, WE AGREED TO REPORT LANSKY'S SUGGESTION AND WOULD APPRECIATE RESPONSE.

3. LANSKY SAID HIS PRESENT INTENTION WAS TO ORDER
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FROM USG ALL REQUIRED VEHICLES BEYOND THOSE WHICH CONTINGENTS ARE BRINGING WITH THEM. CONTINGENTS WHICH LACK VEHICLES ARE GHANAIS, IRISH, NEPALESE AND SENEGALESE. FOR SEVERAL REASONS LANSKY SAID HE COULD NOT BE CERTAIN YET OF EXACT NUMBER OF REQUIRED VEHICLES:
A) FRANCE MIGHT SUPPLY SENEGAL WITH THE 47 VEHICLES IT REQUIRED; B) 30 OR 40 GHANAIS VEHICLES MIGHT BE PROVIDED BY UK AND C) UNEF HEADQUARTERS HAD NOT YET PROVIDED FINAL

PRECISE ESTIMATE OF REQUIRED VEHICLES. ASSUMING THAT US WERE ASKED TO SUPPLY ALL VEHICLES (INCLUDING THOSE OF GHANA AND SENEGAL) LANSKY ESTIMATED REQUEST TO USG WOULD BE APPROXIMATELY FOLLOWING: 74 JEEPS, 84 THREE-QUARTER TON TRUCKS, 46 TWO AND ONE-HALF TON TRUCKS, 4 AMBULANCES, 3 FUEL TRUCKS, ONE RECOVERY TRUCK AND 8 WATER TRUCKS (SIZE AND EXACT SPECS OF LAST 3 CATEGORIES NOT YET DETERMINED). LANSKY ASKED AGAIN IF US WOULD BE ABLE TO GIVE DISCOUNT ON THIS ORDER. (HE UNDERSTANDS, OF COURSE, THAT UN WOULD HAVE TO PAY COST OF TRANSPORTING VEHICLES, BUT DOES NOT WANT TO CROSS THAT BRIDGE YET SO AS NOT TO SET PRECEDENT.)

4. TO ILLUSTRATE POINT THAT THERE WAS NOW A "BREATHING SPACE" WHICH WOULD PERMIT TRANSPORT OF EQUIPMENT BY SEA, LANSKY INFORMED US, AND THIS MUST BE KEPT STRICTLY CONFIDENTIAL, THAT GENERAL SIILASVUO HAD ORDERED TEMPORARY FREEZE ON INSERTION OF FUTURE CONTINGENTS, WITH CERTAIN EXCEPTIONS DESCRIBED BELOW. SIILASVUO'S REASON WAS THAT THERE WAS NO PLACE TO PUT MORE TROOPS UNTIL EGYPTIAN-ISRAELI DISENGAGEMENT TOOK PLACE. AT LEAST UNTIL KM.101 NEGOTIATIONS RESUMED, SIILASVUO BELIEVED THAT PRESENT FORCE OF APPROXIMATELY 3500 MEN CAN DO THE JOB. EXCEPTIONS TO FREEZE ARE PANAMANIAN AND GHANAIAAN UNITS AND ADVANCE PARTIES OF ALL CONTINGENTS (SO THAT THEY CAN BECOME ACCLIMATIZED). SPECIFICALLY COVERED BY FREEZE WERE INDONESIA, KENYA, SENEGAL AND NEPAL. WE EXPOSTULATED THAT IT MADE NO SENSE TO SEND GHANAIAANS, WHO LACKED SUBSTANTIAL AMOUNT OF EQUIPMENT AND WHO HAD AS YET NO TRANSPORT LINED UP, WHILE PUTTING OFF INSERTION OF INDONESIANS, WHO WERE EQUIPPED AND READY TO GO AND WHOM US HAD AGREED TO AIRLIFT. LANSKY AGREED, AND SAID HE WOULD CABLE SIILASVUO IMMEDIATELY TO RECOMMEND THAT INDONESIANS BE GIVEN PRIORITY OVER GHANAIAANS. HE SAID US SHOULD

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CONTINUE ITS PREPARATIONS TO LIFT INDONESIANS ON SCHEDULE.

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 5444

5. LANSKY RAN DOWN STATUS OF UN REQUESTS TO OTHER
GOVERNMENTS TO ASSIST IN TRANSPORTATION OF TROOPS
AND EQUIPMENT. JAPAN AND AUSTRALIA HAD BOTH BEEN

ASKED TO HELP OUT WITH NEPALESE LIFT. AUSTRALIA, IN NEW YORK AT LEAST, WAS RECEPTIVE, WHILE JAPANESE SAID THEY WERE FORBIDDEN BY TREATY TO UNDERTAKE TRANSPORT OF TROOPS AND EQUIPMENT. (LANSKY COUNTERED THIS BY PROPOSING THAT JAPANESE LEND UN SOME JAL AIRCRAFT AND JAPANESE AGREED TO CONSIDER THE IDEA.) AT OUR UNOFFICIAL AND PERSONAL SUGGESTION, LANSKY AGREED TO ASK INDIANS INFORMALLY IF THEY WOULD CONSIDER LIFTING NEPALESE FROM KATHMANDU TO NEW DELHI SINCE, FOR SAFETY REASONS, IT WOULD BE DIFFICULT FOR MAC C-141'S OR C-5'S TO LAND IN KATHMANDU. THOUGHT WAS THAT US OR OTHER GOVERNMENT WOULD COMPLETE AIRLIFT FROM NEW DELHI TO ME. GERMANS NOW SAY THEY WILL REPLY TO UN REQUEST FOR AIRLIFT BY END OF THIS WEEK AFTER PARLIAMENTARY CONSIDERATION OF MATTER. CANADIAN MISSION HAS GONE BACK TO OTTAWA FOR FURTHER INSTRUCTIONS AFTER HAVING BEEN TOLD FALATLY BY UN THAT TRANSPORT OF CANADIAN LOGISTIC UNIT COULD NOT BE REIMBURSED. POLES ARE TRANSPORTING THEIR LOGISTIC UNIT BY SEA. THEY TOLD LANSKY THEY RESERVED RIGHT TO BILL UN, TO WHICH HE REPLIED THAT THEIR UNIT COULD IN THAT CASE STAY IN POLAND. POLES DID NOT PRESS POINT.

6. UN HAS BEEN IN DIRECT CONTACT WITH UK MISSION RE POSSIBLE SUPPLY OF VEHICLES TO GHANA (ACCRA 7196 AND STATE 237152). LANSKY'S VERSION OF INITIAL DISCUSSION OF GHANA'S EQUIPMENT REQUIREMENTS WITH GHANAIAN BRIG. GEN. URSHIN IS THAT UN INITIALLY ASKED THAT CONTINGENT BE 100 PER CENT SELF-SUPPORTING AND ARRIVE IN ME WITH 30 DAYS RATIONS PER MAN. WHEN GHANAIAANS REPLIED THAT THEIR VEHICLES COULD NOT TAKE THE VOYAGE, UN ASKED WHAT MAXIMUM WAS THAT GHANA COULD PROVIDE. ANSWER WAS 25 PER CENT. AND THIS PRESUMABLY ACCOUNTS FOR GHANAIAAN IMPRESSION THAT THEY ARE COMMITTED TO BRING 25 PERCENT OF

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THEIR VEHICLES. WE DO NOT BELIEVE IT WOULD SERVE ANY USEFUL PURPOSE FOR USUN TO APPROACH UKUN ON MATTER.
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